

**MINUTES OF THE EXECUTIVE COMMITTEE MEETING OF THE  
BOARD OF TRUSTEES OF JORDAN VALLEY WATER CONSERVANCY DISTRICT**

(Approved March 12, 2025)

Held February 10, 2025

The Executive Committee meeting of the Board of Trustees of the Jordan Valley Water Conservancy District was held in person and electronically on Monday, February 10, 2025, at 3:45 p.m. at JVWCD's office located at 8215 South 1300 West, West Jordan, Utah.

This meeting was conducted electronically in accordance with the Utah Open and Public Meetings Act (Utah Code Ann. (1953) §§ 52-4-1 et seq.) and Chapter 7.12 of the Administrative Policy and Procedures Manual ("Electronic Meetings").

**Trustees Present:**

Corey L. Rushton, Chair  
Barbara Townsend (electronic)  
Andy Pierucci (electronic)  
John Richardson (electronic)  
John H. Taylor (electronic)  
Mick Sudbury  
Zach Jacobs (electronic)

**Trustees Not Present:**

Karen D. Lang  
Dawn Ramsey

**Staff Present:**

Alan Packard, General Manager  
Shazelle Terry, Assistant General Manager  
Brian Callister, Maintenance Department Manager  
Brian McCleary, Controller  
David Martin, Chief Finance Officer/Treasurer  
Jason Brown, Information Systems Manager  
Kelly Good, Community Engagement Department Manager  
Kurt Ashworth, Human Resource Manager  
Mark Stratford, General Counsel  
Shane Swenson, Chief Engineer  
Travis Christensen, Engineering Group Leader  
Mindy Keeling, Executive Assistant  
Lisa Wright, Administrative Assistant  
Cheyenne Davis, Customer Service Representative  
Clifton Smith, Senior Business Data Analyst (electronic)  
Erik Wermel, Conservation Programs Supervisor  
Margaret Dea, Senior Accountant (electronic)  
Martin Feil, Database Administrator (electronic)

Shaun Moser, Conservation Garden Park Manager

**Also present:**

Candice Hasenyager, Director, Division of Water Resources  
David Robertson, Principal Owner, LRB Public Finance Advisor  
Cary Necaise, PW Director, Riverton City  
Stacie Olson, Riverton City  
Kevin Hicks, City Manager, Riverton City

**Welcome**

Mr. Corey Rushton, Chair, called the meeting to order at 3:45 p.m.

**Review agenda  
for February 12,  
2025, Board  
meeting**

Mr. Rushton asked Mr. Alan Packard, General Manager, to review the proposed agenda for the February 12, 2025, regular Board of Trustees meeting. Mr. Packard reviewed the proposed agenda, which includes core mission and standing committee reports, recommendations to revise the bylaws to adjust trustee division boundaries, and three engineering items. It will be recommended that the March conservation committee meeting be canceled to allow for the first finance committee meeting to discuss the detailed 2025-2026 budget. A closed session is planned, followed by two property-related items: an easement and a property purchase consideration in West Valley City.

**Water  
Infrastructure  
Funding Study  
Presentation**

Ms. Candice Hasenyager, Director, Division of Water Resources, presented the Water Infrastructure Funding Study, which focused on property taxes and how Utah pays for water. The study was initiated in 2023 with SB34 and included data gathering on funding sources, bonds, and rate structures, as well as interviews with various professionals and analysis of property taxes.

Ms. Hasenyager noted the key observations included that Utah is not alone in how it charges for water, and comparable states typically utilize steeper, tiered water rates. She informed the Board that Utah and Idaho have enjoyed the lowest cost of water, and other states also use property and sales taxes to fund water projects. Ms. Hasenyager mentioned that larger districts often levy property taxes and act as wholesalers, while cities are typically retailers and do not levy property taxes. She indicated there are ancillary benefits provided by larger entities who collect property taxes, such as river maintenance, fire prevention, and regional planning, and those benefits are independent of metered water consumption.

Ms. Hasenyager noted there are two concepts on how water is priced: conservation (emphasizing tiered rates) and providing the lowest cost (utilizing base rates and property taxes). She indicated that the Utah statute doesn't clearly define reasonable water rates and that the state can't dictate rates at the local level but can offer

best management practices. The study recommendations included clarifying priorities in statutes, retaining property tax as a funding mechanism, implementing more aggressive tiered rates, considering special rates for non-taxpaying entities, requiring metering of all connections, and incentivizing cities to enhance wise water use policies. Representative Snider is running HB274 to tie conservation into setting rates and require tiered rates for drinking water and secondary water systems. The Board then discussed the relationship between property tax and the cost of borrowing and how non-profit entities would pay for water uniformly across the state. Ms. Hasenyager stated that there was no recommendation to modify the currently allowed tax rate.

**Discuss  
Riverton City  
Request For  
Adjustment In  
Block 2 Rates  
Charged For  
2024 Usage**

Mr. Kevin Hicks, City Manager, Riverton City, requested an adjustment in the Block 2 rate charged to Riverton City for 2024 usage, due to a unique situation with the city's development of its new well. He stated that this is an isolated incident and is not expected to be repeated. Mr. Packard explained that in 2019, Jordan Valley instituted new pricing that required payment of a Block 2 rate when deliveries exceed 120% of the minimum purchase amount. The Block 2 rate was based on the cost of the most recently developed water supply. He indicated that the objective of the Block 2 rate was to provide greater certainty for the amount of water supplies needed and to reduce the costs related to maintaining a large volume of standby water supplies. Mr. Hicks informed the Board that the request is being made as Riverton City went over the 120% threshold in 2024, and the city is in the process of putting a reverse osmosis system into their Green well, which will generate another 1,000 to 1,500 acre-feet a year. Following discussion by the trustees, Mr. Hicks stated that the well was expected to be up and running by early spring 2024 but has been delayed. Once the Green Well is operational, Riverton City will be less dependent on Jordan Valley for water. The financial impact of the request to the city is approximately \$891,000.

Board members observed that though contracts can be amended upon mutual written consent, there is concern regarding contract integrity and setting a precedent for future contracts. It was acknowledged that the staff and the Board do not have the discretion to accommodate the request.

Mr. Mick Sudbury made the motion to move to the next item on the agenda, followed by a second by Ms. Barbara Townsend. The motion was approved unanimously.

**Adjourn**

Mr. Rushton called for a motion to adjourn. Ms. Barbara Townsend moved to adjourn. Following a second by Mr. Mick Sudbury, the meeting adjourned at 4:50 p.m.



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Corey L. Rushton  
Chair of the Board of Trustees



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Alan E. Packard  
District Clerk