

**MINUTES OF THE WORK SESSION OF THE BOARD OF TRUSTEES  
OF JORDAN VALLEY WATER CONSERVANCY DISTRICT**

(Approved June 10, 2026)

May 11, 2026

The Jordan Valley Water Conservancy District Board of Trustees Work Session was primarily held electronically, with an option for in-person attendance as needed, on Monday, May 11, 2026, at 3:02 p.m. at the District Administration Building located at 8215 South 1300 West, West Jordan, Utah.

This meeting was conducted electronically in accordance with the Utah Open and Public Meetings Act (Utah Code §§ 52-4-101 et seq.) and Chapter 7.12 of the Administrative Policy and Procedures Manual ("Electronic Meetings"). All attendees participated electronically unless otherwise noted.

**Trustees:**

Corey L. Rushton, Board Chair  
Andy Pierucci  
Barbara L. Townsend  
Cindy Wood  
John Richardson  
John Taylor  
Mick M. Sudbury  
Zach Jacob

**Trustees Not Present:**

Dawn R. Ramsey

**Staff Present:**

Jacob Young, General Manager/Chief Executive Officer  
Ben Stanley, General Counsel  
David Martin, Chief Financial Officer/Treasurer  
Shazelle Terry, Chief Operating Officer  
Alex Mitchell, Security & Emergency Response Coordinator  
Brian Callister, Director of Asset Management  
Carl Wilkins, Director of Digital Services  
Clifton Smith, Digital Solutions Group Leader  
Eric Stone, Controller  
Gordon Batt, Director of Water Quality & Operations  
Kelly Good, Director of Community Engagement  
Kurt Ashworth, Human Resources Manager  
Lisa Wright, Administrative Assistant III (in person)  
Martin Feil, Database Administrator  
Mindy Keeling, Executive Assistant (in person)  
Shane Swensen, Director of Engineering & Water Development  
Travis Christensen, Engineering Group Leader  
Wade Tuft, Water Supply Manager

**Others Present:**

Dawnee Johnson  
Eric Johnson

Kevin Lorentzen, HDR Engineering  
Shawn Koorn, Associate Vice President, HDR Engineering

---

**Welcome**

Mr. Corey Rushton, Chair, called the meeting to order at 3:02 p.m. He reviewed guidelines for the virtual meeting, requesting that Trustees keep their video on and remain muted when not speaking to ensure professional focus. Mr. Rushton noted that while the chat feature is available for clarifying questions, any substantial discussions must be conducted verbally for the official record.

---

**Review  
agenda for  
May 13, 2026,  
Board meeting**

Mr. Jacob Young, General Manager, reviewed the May 13, 2026, Board Meeting agenda, noting that the annual public hearing on the budget and water rates would begin at 6:00 p.m., preceded by a dinner for the Board and staff at 5:00 p.m. Key items for the meeting include a recommendation for the Board to adopt a resolution on the water budget policy for undeveloped lands and several urgent engineering items. Mr. Young also noted a planned closed session to discuss three specific items.

---

**COMMITTEE  
REPORTS****Finance  
Committee**

Mr. David Martin, Chief Financial Officer, summarized the formal public hearing process scheduled for Wednesday, confirming that all legal notice requirements had been met. He reported that JWCD has received seven inquiries from single-family retail customers regarding how the proposed rate structure changes would impact their specific bills. Mr. Martin explained that staff had calculated these impacts for the customers and would provide a summary of the comments on Wednesday. He clarified that while the public hearing occurs this week, no formal action on the budget or water rates will be taken until the June Board meeting. Ms. Cindy Wood expressed her appreciation for the staff's extensive efforts in preparing the budget and rate adjustments.

---

**DISCUSSION  
ITEMS****Legal/Policy:****Legislative  
recap by FCH  
Partners**

Ms. Maura Carabello and Mr. Dan Hartman of FCH Partners provided a retrospective on the Prepare 60 Interlocal Agreement, which represents the four largest water conservancy districts in Utah. Ms. Carabello highlighted that these districts collectively provide 90% of the state's municipal and industrial water, giving the group significant weight in policy discussions. She detailed the history of the partnership and the upcoming publication of the third Statewide Water Infrastructure Plan (SWIP). Mr. Hartman discussed the strength of the lobbying team and their successful efforts to protect the Water Infrastructure Restricted Account (WIRA) and maintain local control over property taxes.

Mr. Rushton questioned the team regarding the ongoing disconnect between land use planning and water use planning. Ms. Carabello responded by describing the H2O Collective, an effort to provide practical tools and draft ordinances to cities to better integrate these functions. She also noted successful collaboration with the Governor's Office of Economic Development to incorporate water use criteria into economic incentives. Mr.

Hartman emphasized that conservation remains one of JVVCD's primary tools for providing water for future growth. Mr. Jacob Young added a specific example of the team's effectiveness, noting how coordinated outreach led a bill sponsor to remove detrimental language before a formal meeting even began.

---

**Water budget  
policy**

Mr. Jacob Young presented the implementation plan for expanding the water budget policy to all undeveloped lands within JVVCD's service area. He explained that the policy framework relies on four administrative components: a water budget monitoring tool, a water availability form, a formal contract amendment application, and water allocation agreements. Mr. Young indicated that the key first step is establishing a 2026 development baseline, noting that JVVCD will request GIS data from member agencies to classify land as developed, undeveloped & entitled, or undeveloped & unentitled. He indicated the policy will apply to development agreements executed after July 1, 2026. Mr. Young stated that the purpose of the policy is to prevent overcommitting limited regional water supplies to future developments due to ongoing challenges involving Great Salt Lake, the Colorado River, and delays to the Bear River Project.

He stated the policy uses a three-bucket model to categorize water sources: Bucket 1: JVVCD supplies, Bucket 2: Member agency supplies, and Bucket 3: "Designated Jordan Valley Water," which includes developer or member agency provided water rights or lower-quality water needing treatment set aside to supply a specific development. Mr. Young stated the supply calculations are based on dry-year yield assumptions for JVVCD water supply sources reflecting a 1-in-50-year drought and that any required shortages or reductions would be applied proportionally.

The Board discussed several policy definitions and thresholds, with Mr. John Taylor requesting clarification on the 1.35 acre feet per acre per year threshold. Mr. Young noted that this equates to approximately four equivalent residential connections (ERCs) per acre. Mr. Rushton cautioned against relying too heavily on the term "unentitled," noting that some lands may instead be "under-entitled" relative to a city's general plan. He emphasized evaluating whether land is achieving its "highest and best use" under those plans. Mr. Ben Stanley, General Counsel, reiterated that the policy applies to development agreements executed after July 1, 2026. Mr. Young reported that although some city managers expressed concern about potential developer opposition, discussions with developers, including Edge Homes and Garbett Homes, indicated general acceptance of the policy's necessity. The Board also discussed stakeholder coordination and data collection challenges. JVVCD plans to work through member agency improvement districts to obtain GIS data from the cities they serve. Ms. Ramsey and Mr. Taylor noted that while integrating land use and water use planning is beneficial, cities may be reluctant to share preliminary planning information that is not yet public.

---

**Water Quality  
& Operations**

Ms. Shazelle Terry, Chief Operating Officer, and Mr. Alex Mitchell, Security & Emergency Response Coordinator, reported on JVVCD's participation in

**Great Shakeout** the Great Utah Shakeout. Mr. Mitchell detailed infrastructure improvements, including a new 700 MHz antenna on the Administration Building and the distribution of new radios to member agencies to meet state requirements. The exercise tested employee accountability through the Alert Media system and identified a need for more frequent radio training, as staff rely more heavily on cell phones, which may fail during an earthquake. Mr. Rushton recommended that future drills simulate a scenario where employees are at home, testing JVVCD's ability to respond when personnel are geographically isolated by infrastructure damage.

---

**Community Engagement** Ms. Kelly Good reviewed the active drought response measures following the Board's adopting a Level 2 Water Availability Level in March. She highlighted the 10% wholesale reduction goal and the implementation of high-use fees for agencies exceeding 110% of their contract. Ms. Good detailed an extensive media campaign, including a weather segment partnership with KUTV and outreach to large water users through the WaterFluence Program, which provides individualized efficiency data and recommendations to reduce water use directly to the customer. She reported that residential customers would also receive postcards showing how their bills might change with the new rates if they use the same amount of water as the previous year.

**Level II drought response implementation**

Ms. Good shared a graph indicating that current water use is below the five-year average, suggesting the public is responding to the conservation message. Mr. Taylor noted that member agencies, such as Taylorsville-Bennion Improvement District, have effectively unified their messaging with JVVCD. Several Trustees shared their personal experiences waiting until May 15<sup>th</sup> to turn on their sprinklers, noting the difficulty of maintaining brown lawns in the interim.

---

**Other Business** Mr. Rushton asked if there were any further items for discussion; none were raised.

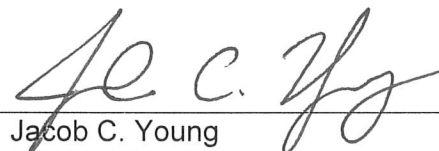
---

**Adjourn** Mr. Rushton called for a motion to adjourn. Mr. John Taylor moved to adjourn. Followed by a second from Mr. Mick Sudbury. The meeting adjourned at 4:45 p.m.



---

Corey L. Rushton  
Chair of the Board of Trustees



---

Jacob C. Young  
District Clerk