

**MINUTES OF THE PUBLIC HEARING/REGULAR BOARD MEETING OF THE
BOARD OF TRUSTEES OF JORDAN VALLEY WATER CONSERVANCY DISTRICT**

(Approved June 10, 2026)

May 13, 2026

A Public Hearing/Regular Board meeting of the Board of Trustees of the Jordan Valley Water Conservancy District was held both in person and electronically on Wednesday, May 13, 2026, at 6:00 p.m. at JVVCD's administration building located at 8215 South 1300 West, West Jordan, Utah.

This meeting was conducted electronically in accordance with the Utah Open and Public Meetings Act (Utah Code Ann. (1953) §§ 52-4-1 et seq.) and Chapter 7.12 of the Administrative Policy and Procedures Manual ("Electronic Meetings").

Trustees Present:

Corey L. Rushton, Chair
John Taylor, Vice Chair
Zach Jacob
Andy Pierucci (electronic)
Dawn R. Ramsey (electronic)
Mick M. Sudbury
Barbara L. Townsend
Cindy Wood

Trustees Not Present:

John Richardson

Staff Present:

Jacob Young, General Manager
Ben Stanley, General Counsel
David Martin, Chief Financial Officer
Shazelle Terry, Chief Operating Officer
Brian Callister, Director of Asset Management
Carl Wilkins, Director of Digital Services
Gordon Batt, Director of Water Quality & Operations
Kelly Good, Director of Community Engagement (electronic)
Shane Swensen, Director of Engineering and Water Development
Clifton Smith, Digital Solutions Group Leader
Kurt Ashworth, Human Resources Manager
Mindy Keeling, Executive Assistant
Lisa Wright, Administrative Assistant III
Alisha Kimmerlee, Administrative Assistant III
Martin Feil, Database Administrator (electronic)
Travis Christensen, Engineering Group Leader
Erik Wermel, Conservation Programs Supervisor
Jeanette Perry, Customer Services Supervisor
Mike Brinton, Asset Management Program Administrator

Also Present:

Shawn Koorn, Associate Vice President, HDR Engineering
Ana Paz, Associate Engineering, South Jordan City (electronic)

Brien Maxfield, Senior Engineer, Draper City (electronic)
 Stacie Olson, Assistant Public Works Director, Riverton City (electronic)
 Greg Davenport, Utility Director, City of West Jordan (electronic)
 Anna McEntire (electronic)
 Branden Anderson (electronic)
 Charles Kulp, Murray, Utah
 Bayne McMillan, Sandy, Utah
 Lee Drake, Salt Lake City, Utah
 Smith, South Salt Lake City, Utah
 Anne Williams, Ogden, Utah

Call to order and introduction of visitors

Mr. Corey Rushton, Chair, convened the public hearing of the Jordan Valley Water Conservancy District Board of Trustees at 6:00 p.m. on Wednesday, May 13, 2026, in the JVVCD administration building located at 8215 South 1300 West in West Jordan, Utah. Mr. Rushton introduced the members of the Board and visitors who joined the meeting in person and electronically. Mr. Rushton stated this public hearing was being held to receive public comments regarding the fiscal year 2026/2027 tentative financial plan and budget, and the tentative wholesale and retail water rates.

Public Hearing on the tentative financial plan and budget for fiscal period July 1, 2026, to June 30, 2027, and the tentative wholesale and retail water rates for fiscal period July 1, 2026, to June 30, 2027

Verification of legal notification requirements

Mr. Rushton asked Mr. Ben Stanley, General Counsel, to report on verification of legal notification requirements for the public hearing. Mr. Stanley reported that JVVCD conducted a thorough review of legal requirements for noticing this public hearing for the proposed retail and wholesale water rates, and the tentative FY 2026/2027 budget and financial plan. He stated that JVVCD met or exceeded all state law requirements, including mailed notices to retail customers, physical and electronic postings, and encouraging attendance on social media.

Motion to open public hearing

Mr. Rushton called for a motion to open the public hearing. Mr. Mick Sudbury moved to open the public hearing. Following a second by Ms. Barbara Townsend, the motion was unanimously approved as follows:

Mr. Rushton – aye
 Ms. Wood – aye
 Mr. Jacob – aye
 Mr. Pierucci – aye
 Ms. Ramsey – aye

Mr. Richardson – not present
 Mr. Sudbury – aye
 Mr. Taylor – aye
 Ms. Townsend – aye

Comments from the Finance Committee Chair

Ms. Cindy Wood, Finance Committee Chair, thanked those in attendance and noted that the budget process began in January. She expressed appreciation for the extensive effort by staff and the Finance Committee in reviewing the proposed budget, water rates, and capital projects.

Staff presentation

Mr. David Martin, Chief Financial Officer, was asked to review the schedule of Board actions and give an overview of the tentative financial plan and budget for FY 2026/2027. Mr. Martin said staff began preparation of the budget in January 2026. He reviewed the schedule of Board actions which included two Finance Committee meetings; the water rate analysis and calculation by JVVCD's consultant; the April 8, 2026 Board meeting where the Board tentatively approved the tentative FY 2026/2027 budget and water rates; today's public hearing; the June 10, 2026 Board meeting at which the final budget, tax rate, and water rates will be adopted to be effective July 1, 2026.

Review schedule of Board actions**Overview of tentative financial plan and budget**

Mr. Martin stated the budgeting process is designed to help support a Level of Service outlined in JVVCD's Strategic Plan. As the budget is set, sources of funds are identified and include water sales and property taxes which make up the largest portion of revenue and also support public benefit and bonding, and the use of reserves and other revenues which balance funding. He then detailed uses of funds which include operation and maintenance as the largest use, repayment of debt, transfers, and use of new bond proceeds to fund capital projects, all of which facilitate water deliveries to customers and new and replacement infrastructure to provide the budgeted Level of Service.

Mr. Martin reviewed itemized sources and uses of funds totaling \$227,476,386 for FY 2026/2027. He said the increase in budgeted water sales revenue is based on water deliveries increasing from 106,500 acre-feet (AF) to 108,500 AF, and a proposed 4.7% average water rate increase. He noted that while there is no proposed property tax rate increase, property tax revenue will increase slightly due to new growth. Approximately \$6.2 million of reserve funds will also be used to fund the budget. Mr. Martin reviewed the uses of funds, highlighting an Operation and Maintenance budget increase of 6.3% driven by inflation, increased demand, and infrastructure reliability. He also detailed the general equipment budget, which included \$750,000 for a new Vactor truck, and reviewed the five categories of the capital projects budget. He noted that some miscellaneous fees are proposed for increases to reflect actual staff costs.

Mr. Martin stated that a Water Rate Study was performed by HDR Engineering. The annual Member Agency meeting was held on April 14, 2026, at which staff reviewed with JVVCD's Member Agencies the tentative water rates. After the April Board meeting, a letter was mailed to retail customers that included the tentative retail water rates, and public hearing information.

Tentative retail and wholesale water rates presentation

Mr. Martin introduced Shawn Koorn, Associate Vice President of HDR. Mr. Koorn reviewed the methodology used to determine JVVCD's water rates. The process includes three steps: determining the revenue requirement, performing a cost of service analysis, and rate design. Mr. Koorn said that the Board directed HDR to develop the water rate analysis with a 4.7% overall system rate adjustment for FY 2026/2027, finalize a cost of service analysis, and develop proposed rates based on cost of service results.

He then reviewed in detail how the revenue requirement, cost of service analysis, and rate design were used to determine FY 2026/2027 proposed water rates. For retail customers, he detailed a separate rate analysis for a conservation oriented rate structure. He presented a revised residential four-tiered rate structure where tier thresholds will no longer vary by meter size for single-family customers but are rather fixed thresholds based on typical indoor and outdoor needs. He also introduced a recommended high-volume surcharge to encourage efficiency, noting that while lower users may see bill reductions, high-volume users will see significant increases. He clarified that non-single-family customers would continue to have tier thresholds based on meter size, and would not be charged the high-volume surcharge.

Mr. Koorn said JWWCD updates its water rates on an annual basis to ensure the rates reflect each agency's use of JWWCD's system and cost of service. He explained how each Member Agency's cost of service varies according to its peak day and peak hour demands. He summarized by saying there is an overall revenue adjustment increase of 4.7% in FY 2026/2027, cost of service results show minor differences in water rate adjustments among Member Agencies overall, proposed rates reflect overall revenue needs and cost of service results for retail and individual wholesale member agencies, and rates will be implemented July 1, 2026, if approved by the Board.

Questions from Trustees

Ms. Dawn Ramsey praised the thoroughness of the report and JWWCD's commitment to avoiding a tax rate increase while delivering water at cost.

Mr. Rushton inquired about the budget's resilience against revenue shortfalls if conservation exceeds expectations. Mr. Martin and Mr. Koorn explained that property tax and reserves provide stability, and the high-volume surcharge is designed to capture core revenue requirements even with shifting demand. Mr. Rushton further asked about inflationary pressures on fuel and chemicals, which Mr. Martin confirmed are meticulously monitored by staff. Finally, Mr. Rushton asked about property tax valuations; Mr. Martin clarified that the certified tax rate will return the same dollar amount despite shifts in assessment between commercial and residential properties.

Mr. Andy Pierucci echoed Ms. Ramsey's sentiments and expressed appreciation for the "cost to deliver" model.

Invitation for public comments

Mr. Martin summarized comments received from retail customers as follows:

Acknowledgement of public comments received

- Julie Webster (retail customer), Riverton, asked if their home is considered a single-family home if they have other family members living with them. It was explained that their home would be single-family. She also asked about the impact of the rate increase if they use secondary water outside and asked about the value of two shares of canal company stock they own.
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- Kathryn Lichfield (retail customer), Murray, asked how the new high use rates will be billed and wanted to know how the rate hikes would impact her. She wanted to get a history of past bills, but was unable to do so through the customer login, and suggested changes to the website.
- Bill Strong (retail customer), Murray, had concerns about the notice for the public hearing and water rate increases. He did not like how Tiers 3 and 4 showed a rate decrease, then further down the sheet it showed those tiers with an extra charge for high use, which made it an increase for those tiers of 23% and 30%. He felt it was deceiving and was done intentionally. He said with the drought he figured there would be changes in rates, but he was frustrated and found the notice confusing and unable to help him know the impact to his bill.
- Mitchell Olsen (retail customer), Sandy, wanted to know the amount he would pay with the new water rates if he used the same amount of water as last year. Once he realized the impact, he said he would plant less flowers, as he has many flower beds that require a significant amount of water.
- Brent Horrocks, Sandy, inquired about which of his rental properties would be impacted by the water rate increase. He is selling the house in JVVCD's retail area and was not concerned with the proposed rate changes.
- Adele Sexton (retail customer), Murray, said he is 100% into conservation, and lived in California and was used to water conservation pricing. He knew he probably would not have an overall increase to his bill, but also felt like it was a "bait and switch" to lower the rates but reduce the tier thresholds.
- Jennette Bunker (retail customer), Murray, called to find out which tier she will be in if she uses the same amount of water. She has made changes to her landscaping by removing lawn and improving sprinkler heads. She is concerned with apartments and data centers using too much water and that homeowners are unfairly impacted.
- Rita Lee (retail customer), Sandy, is upset about the current pump surcharge on her bill and is unhappy with how expensive the water rates have become.
- Natasha Robinson (retail customer), Millcreek, purchased her home over the winter and wants to improve the yard. She has made some landscape investments but would like to convert some turf to water efficient landscape. She was told of the programs that will help fund that and that an employee of JVVCD would call her back.

Comments from visitors

Mr. Charles Kulp stated that he lives in Murray in JVVCD's retail service area. He congratulated the Board on moving toward charging the true value of water. He asked for clarification on "non-single family" customers and argued that the first gallon of water should be valued as much as the last.

Mr. Bayne McMillan stated that he lives in Sandy in JWWCD's retail service area. He questioned why JWWCD does not base rates on lot size. He expressed concern that homeowners with larger properties are unfairly penalized even if they are using water efficiently according to JWWCD metrics.

Mr. Rushton thanked Mr. Kulp and Mr. McMillan for their comments and questions.

**Close public
comment session**

Mr. Rushton verified there were no further comments from any visitors attending the meeting either in person or electronically, and closed the public comment session at 7:18 p.m.

**Staff response and
summary**

Mr. Jacob Young, General Manger, addressed the inquiries raised during the public comment session. In response to Mr. Charles Kulp, he clarified that the "non-single family" customer category includes multi-family residential (apartments and condos), commercial, industrial, and institutional entities. He explained that JWWCD maintains a tiered rate structure for single-family homes because those residents have direct control over their outdoor water usage, which represents the majority of water consumption. In contrast, renters in multi-family units typically have no control over the landscaping or outdoor water use of their complexes. He noted that the conservation-oriented rate structure is intentionally designed to drive the specific outdoor water use behaviors required for the service area.

Regarding Mr. Bayne McMillan's suggestion to base rates on property size, Mr. Young stated that JWWCD workshopped the idea of incorporating lot size into the tier structure but found it unmanageable, as it would essentially require a separate rate structure for every individual customer. Following extensive discussions with elected officials and Member Agencies, JWWCD concluded that a single tiered rate structure for all single-family homes was the most equitable and manageable approach. He detailed that the tier thresholds were set based on "reasonable water use" for a typical property, which was calculated as including approximately 4,500 square feet of functional turf. He explained that this amount is more than ample for recreational activities, noting it is nearly three times the size of a standard volleyball court, and is intended to allow all homeowners to affordably maintain a healthy and functional landscape.

Mr. Young also addressed broader concerns regarding transparency and the clarity of the public notice. He emphasized that transparency is a core value and that staff had completely rewritten the notice this year in an attempt to provide exhaustive information. He announced that staff would be reaching out to customers who found the notice confusing to gather feedback for future improvements. Finally, he highlighted that JWWCD is adding a bill calculator to its website to allow customers to input their past usage and predict how the new rate structure and high-volume surcharges will affect their future bills.

Motion to close public hearing

Mr. Rushton called for a motion to close the public hearing. Mr. Mick Sudbury moved to close the public hearing. Following a second by Ms. Barbara Townsend, the motion was unanimously approved as follows:

Mr. Rushton – aye	Mr. Richardson – not present
Ms. Wood – aye	Mr. Sudbury – aye
Mr. Jacob – aye	Mr. Taylor – aye
Mr. Pierucci – aye	Ms. Townsend – aye
Ms. Ramsey – aye	

Consider scheduling approval at the June 10, 2026, Board meeting, to be held at 8215 South 1300 West in West Jordan, Utah, of the following items for fiscal year July 1, 2026, to June 30, 2027: final adoption of the financial plan and budget; determining, fixing, and adopting of a tax rate; and final adoption of wholesale and retail water rates

Mr. Rushton called for a motion to consider scheduling approval at the June 10, 2026, Board meeting, of the final adoption of the fiscal year 2026/2027 financial plan and budget; determining, fixing, and adopting of a tax rate; and final adoption of wholesale and retail water rates. Ms. Cindy Wood moved to schedule approval of these items at the June 10, 2026, Board meeting. Following a second by Mr. Mick Sudbury, the motion was unanimously approved as follows:

Mr. Rushton – aye	Mr. Richardson – not present
Ms. Wood – aye	Mr. Sudbury – aye
Mr. Jacob – aye	Mr. Taylor – aye
Mr. Pierucci – aye	Ms. Townsend – aye
Ms. Ramsey – aye	

Approval of common consent items

Mr. Rushton presented the minutes of the Finance Committee meeting held March 23, 2026, the Conservation Committee meeting held April 6, 2026; the Work Session held April 6, 2026, and the Board meeting held April 8, 2026. He also presented the April 2026 Trustees' Expenses Report. Mr. Rushton called for a motion. Ms. Barbara Townsend moved to approve the minutes of the April 6 and 8 meetings and the Trustees' Expenses Report for April 2026. Following a second by Mr. Mick Sudbury, the motion was unanimously approved by those present as follows:

Mr. Rushton – aye	Mr. Richardson – not present
Ms. Wood – aye	Mr. Sudbury – aye
Mr. Jacob – aye	Mr. Taylor – aye
Mr. Pierucci – aye	Ms. Townsend – aye
Ms. Ramsey – aye	

Consider adoption of Resolution No. 26-08, "Amending JVVCD's Rules and Regulations for Wholesale Water Service"

Mr. Stanley presented Resolution No. 26-08, "Amending JVVCD's Rules and Regulations for Wholesale Water Service", and explained that the proposed policy expands the current water budget policy to cover developing areas within the service area. He noted that the current policy states that properties being annexed or developed into JVVCD that exceed the set budget must bring water resources or pay a fee. The proposed policy revisions expand the scenarios of development to

which the policy applies. He also noted that the approach is iterative and will likely have several refinements as implementation takes place. Mr. Stanley recommended approval of Resolution No. 26-08, "Amending JWWCD's Rules and Regulations for Wholesale Water Service".

Mr. Andy Pierucci thanked staff for incorporating feedback from the development community during the iterative process.

Mr. Rushton called for a motion on the recommendation. Mr. Mick Sudbury moved to adopt Resolution No. 26-08, "Amending JWWCD's Rules and Regulations for Wholesale Water Service". Following a second by Mr. John Taylor, the motion was unanimously approved by those present as follows:

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| Mr. Rushton – aye | Mr. Richardson – not present |
| Ms. Wood – aye | Mr. Sudbury – aye |
| Mr. Jacob – aye | Mr. Taylor – aye |
| Mr. Pierucci – aye | Ms. Townsend – aye |
| Ms. Ramsey – aye | |

Engineering & Water Development activities

Consider approval of funding commitment letter for the 2024/2025 BRIC JWWCD Water treatment Plant Drought, Wildfire, and Earthquake Resiliency Project

Mr. Shane Swensen, Director of Engineering and Water Development, presented a funding commitment letter for a 2024/2025 BRIC grant for seismic and process upgrades at the Jordan Valley Water Treatment Plant. He said JWWCD submitted a grant application for this project in 2022, 2023, and 2024, but the project was not selected for funding. Funding was paused in 2025 but is now being reintroduced under the same name. Mr. Swensen said the FEMA grant application process requires a funding commitment letter stating that if awarded the grant funds, that JWWCD will pay the remaining portion of the project. He noted the project is budgeted at \$70 million, with a potential grant award of \$20 million. Mr. Swensen recommended approval of a funding commitment letter to be signed by the General Manager and to authorize the Chief Operating Officer to sign the FEMA grant application.

Mr. Rushton called for a motion on the recommendation. Ms. Dawn Ramsey moved to approve the funding commitment letter. Following a second by Ms. Cindy Wood, the motion was unanimously approved by those present as follows:

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| Mr. Rushton – aye | Mr. Richardson – not present |
| Ms. Wood – aye | Mr. Sudbury – aye |
| Mr. Jacob – aye | Mr. Taylor – aye |
| Mr. Pierucci – aye | Ms. Townsend – aye |
| Ms. Ramsey – aye | |

Consider approval of cost sharing agreement with Riverton City for the Southwest Aqueduct Reach 2 Project

Mr. Swensen presented a cost-sharing agreement with Riverton City (City) for the Southwest Aqueduct Reach 2 Project. The project is an extension of the 60-inch pipeline between 13400 South and 11800 South on 3200 West, and will go through the City's roadways. The cost sharing agreement will allow for repairs to the existing base course where soft spots were found, and improvements to extend the useful life of the roadway. In addition, the cost sharing agreement also includes

the relocation of City waterlines that conflicted with aqueduct alignment. He said the City will reimburse JVVCD 100% of the cost of roadway improvements which is estimated to be approximately \$195,000. Mr. Swensen recommended approval of the cost sharing agreement with Riverton City and to authorize the General Manager and General Counsel to make necessary revisions and execute the agreement. Mr. Rushton called for a motion on the recommendation. Mr. John Taylor moved to approve the funding commitment letter. Following a second by Mr. Mick Sudbury, the motion was unanimously approved by those present as follows:

Mr. Rushton – aye	Mr. Richardson – not present
Ms. Wood – aye	Mr. Sudbury – aye
Mr. Jacob – aye	Mr. Taylor – aye
Mr. Pierucci – aye	Ms. Townsend – aye
Ms. Ramsey – aye	

Upcoming Meetings

Mr. Rushton reviewed the upcoming meetings including the Work Session, Monday, June 8 at 3:00 p.m.; and the regular Board meeting, Wednesday, June 10 at 3:00 p.m.

Closed Meeting

Mr. Rushton proposed convening closed meetings at 7:50 p.m. for discussion of investigation regarding alleged criminal misconduct, discussion of character and professional competency of an individual (if needed), and discussion of deployment of security personnel, devices, or systems (if needed). Ms. Barbara Townsend moved to go into closed session for the discussions. Following a second by Mr. John Taylor, the motion was unanimously approved by those present as follows:

Mr. Rushton – aye	Mr. Richardson – not present
Ms. Wood – aye	Mr. Sudbury – aye
Mr. Jacob – aye	Mr. Taylor – aye
Mr. Pierucci – aye	Ms. Townsend – aye
Ms. Ramsey – aye	

The closed meeting convened at 8:00 p.m. with the following Trustees present: Mr. Mick Sudbury, Ms. Barbara Townsend, Mr. John Taylor, Mr. Corey Rushton, Ms. Cindy Wood, Mr. Zach Jacob, with Ms. Dawn Ramsey and Mr. Andy Pierucci joining remotely. Also present were Jacob Young, General Manager; Shazelle Terry, Chief Operating Officer; Ben Stanley, General Counsel; David Martin, Chief Financial Officer; Eric Stone, Controller; Brian Callister, Director of Asset Reliability Management; Carl Wilkins, Director of Digital Services; Shane Swensen, Director of Engineering and Water Development; Travis Christensen, Engineering Group Leader; and Mindy Keeling, Executive Assistant.

There was no need for the discussion of character and professional competency of an individual, or discussion of deployment of security personnel, devices, or systems.

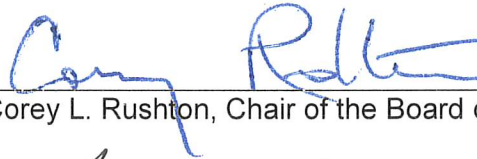
No votes or actions were taken during the closed meeting.

Open meeting

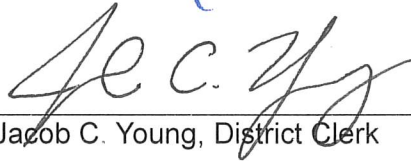
The open meeting reconvened at 8:54 p.m.

Adjourn

Mr. Rushton called for a motion to adjourn. Mr. Zach Jacob moved to adjourn. Following a second by Ms. Barbara Townsend, the meeting adjourned at 8:55 p.m.



Corey L. Rushton, Chair of the Board of Trustees



Jacob C. Young, District Clerk